

Message Text

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ACTION NEA-12

INFO OCT-01 ISO-00 CIAE-00 EUR-25 PM-07 INR-10 L-03 PA-04

RSC-01 PRS-01 SPC-03 USIA-15 TRSE-00 SAJ-01 OMB-01

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FM AMEMBASSY ANKARA

TO SECSTATE WASHDC 3433

SECDEF WASHDC

INFO JCS WASHDC

USMISSION NATO

DIRNSA WASHDC

OSAF/SAFUSI

CINCEUR

CINCUSAFE RAMSTEIN AB GERMANY

S E C R E T SECTION 1 OF 2 ANKARA 2382

E.O. 11652: XGDS-3 INDEFINITE

TAGS: MARR, TU

SUBJECT: IA NEGOTIATION MEETING MARCH 27, 1974 C&E

REF: ANKARA 2194

SUMMARY: AT IA NEGOTIATION MEETING MARCH 27, 1974, DISCUSSION ON COMMUNICATIONS & ELECTRONICS (C&E) CONTINUED AND AGAIN BOGGED DOWN AS TURKS CONTINUED TO PRESS FOR U.S. ACCEPTANCE OF PRINCIPLE OF JOINT OPERATION AND USE TO COVER NOT ONLY INSTALLATIONS AT GEOGRAPHIC SITES BUT FACILITIES AND EQUIPMENT AS WELL. U.S. MAINTAINED POSITION THAT IT WAS INCONCEIVABLE TO EXPECT THE USG TO ACCEPT THE OBLIGATION TO SHARE ITS COMMUNICATIONS FACILITIES WITH THE GOT ON A NO-COST BASIS.

END SUMMARY.

1. AT IA MEETING MARCH 27, 1974, TURKISH CHAIRMAN (ASST. DIRGEN INTL SECURITY AFFAIRS ASULA) RESTATED TURKISH

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DESIRE TO HAVE PRINCIPLE OF JOINT USE COVERED IN C&E ARTICLES 5 (PURPOSE) AND 9 (EXTENT) AND ASKED U.S. TO RECONSIDER THAT

PROPOSAL AS IN ACCORD WITH PRINCIPLE OF DCA APPLICABILITY TO ALL U.S. ACTIVITIES AND INSTALLATIONS IN TURKEY.

2. U.S. CHAIRMAN (MSA COUNSELOR BOEHM) POINTED OUT THAT LAST WEEK TURKS HAD STATED PREFERENCE FOR 1971 C&E DRAFT OVER 1973 U.S. REVISION. TURKISH DECISION MIGHT HAVE BEEN TOO HASTY AS 1973 DRAFT CONTAINED ELEMENTS IN THEIR INTEREST IN THE FORM OF TURKISH-PROPOSED MODIFICATIONS ACCEPTED BY U.S. FOR SINOP IA AND ADOPTED AS NEW GEOGRAPHIC IA PROTOTYPE FORMULA. U.S. CHAIRMAN READ ARTICLE 14, PARA 3, TAKEN FROM SINOP FOR THE C&E IN THE 1973 DRAFT: QUOTE THE COSTS OF OPERATION AND MAINTENANCE AT THE COMMON DEFENSE INSTALLATIONS PERMITTED UNDER THIS AGREEMENT, WHICH ARE SUBJECT TO THE PRINCIPLE OF JOINT OPERATION AND USE IN ACCORDANCE WITH THE AGREEMENT, SHALL BE MET ON THE BASIS OF PROPORTIONAL USAGE, AS MUTUALLY AGREED BETWEEN THE COMPETENT AUTHORITIES OF THE TWO GOVERNMENTS. UNQUOTE. THIS LANGUAGE ALREADY EXPRESSED THE CONCEPT OF JOINT USE AND OPERATIONS AND WOULD BE INCORPORATED INTO THE C&E IF THE TURKS ACCEPTED THE SINOP PROTOTYPE REVISIONS FOR THE C&E. THIS IN NO WAY ALTERED U.S. POSITION, EXPRESSED PREVIOUS WEEK, AS TO WHERE LIMITS ON JOINT OPERATION AND USE LAY.

3. TURKS STATED THEIR ACCEPTANCE OF SINOP PROTOTYPE MODIFICATIONS TO 1971 DRAFT OF C&E AND SHOWED GREAT INTEREST IN LANGUAGE IN ARTICLE 14 POINTED OUT TO THEM BY U.S. THEY RESERVED THEIR POSITION ON WHETHER THAT LANGUAGE WOULD BE SUFFICIENT TO SATISFY THEIR DESIRE FOR COVERAGE PRINCIPLE JOINT USE IN C&E.

4. ARTICLE 5: TURKS PROPOSED DELETION OF "U.S." AND "WITH SPECIFIC ATTENTION TO THE REQUIREMENTS OF NATO" FROM SECOND SENTENCE ART. 5, AND MADE FIRM PROPOSAL TO MOVE FINAL CLAUSE BEGINNING, " AND, TO THIS END, ..." TO ART. 9. SENTENCE WITH DELETIONS PROPOSED BY TURKS WOULD READ: QUOTE THE PURPOSE IS TO ENSURE ADEQUATE COMMUNICATIONS IN SUPPORT OF COMMON DEFENSE MEASURES IN TURKEY. UNQUOTE. RATIONALE WAS THAT "U.S." NEED NOT BE INCLUDED IN ART. 5 BECAUSE EXTENT OF U.S. COMMUNICATIONS ACTIVITIES WELL COVERED

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IN ART. 9. FINAL CLAUSE WAS MORE APPROPRIATE IN ART. 9 AS EXPRESSION OF EXTENT. REFERENCE TO NATO WAS NOT NECESSARY BECAUSE IT WELL UNDERSTOOD THAT DCA AND IAS WERE DESIGNED TO MEET NATO GOALS AND DCA PREAMBLE AND ART. 1 OF ALL IAS VERY SPECIFIC IN THAT REGARD.

5. U.S. NOTED TURKISH PROPOSALS, DEFERRING COMMENT ON DELETION OF "U.S." AND MOVEMENT FINAL CLAUSE TO ART. 9 EXCEPT TO STATE THAT TWO PROPOSALS RELATED AND OUR INITIAL REACTION UNFAVORABLE ON DELETION, SINCE WE SAW NO REASON TO

REMOVE REFERENCE TO "U.S." IN ART. 5. ON DELETION OF
REFERENCE TO NATO, U.S. STATED IT COULD ACCEPT THAT IF IT WERE
NOT FOR OBVIOUS TURKISH MOTIVATION BEHIND PROPOSAL. U.S. AT
LAST MEETING HAD POINTED OUT THAT DCA AND IAS GO BEYOND NATO
ALTHOUGH THEIR MAIN PURPOSES ARE NATO-RELATED. U.S. AND
GOT MUST HAVE COMMON UNDERSTANDING REGARDING BILATERAL
NATURE OF DCA AND OUR DEFENSE COOPERATION AND YET, AS IA
NEGOTIATIONS CONTINUED, U.S. BECOMING UNSURE THAT THERE IS
COMMON UNDERSTANDING ON THESE POINTS. IF TURKISH PROPOSAL
DELETE REFERENCE TO NATO STEMMED FROM A VIEW THAT PHRASE
WAS UNNECESSARY SINCE DCA AND IAS AS A SHOLE WERE LIMITED
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WOULD BE COVERED IN ANNEXES AND THA COVERAGE WOULD BE
REFERENCED IN ART. 9 IN A NEW TURKISH DRAFT WHICH SOON
WOULD BE SUBMITTED FOR U.S. CONSIDERATION. TURKS PERSISTED
IN ARGUMENT THAT REALLY GOT AND USG NOT FAR APART IN PRINCIPLE
ON JOINT USE AND THAT TECHNICIANS, WHO UNDERSTOOD EACH OTHER
AND COMMUNICATIONS QUITE WELL, COULD WORK OUT THE DETAILS IN
THE ANNEXES.

7. U.S. WARNED AGAINST GOT OPTIMISM THAT USG WOULD ACCEPT
COMMITMENT TO SHARE ITS COMMUNICATIONS ON A NO-COST BASIS.
SUCH A COMMITMENT HAD NEVER BEEN CONTEMPLATED. NOR WAS IT
IMPLIED BY EXISTING U.S. PROVISION OF CERTAIN CIRCUITS TO
TURKISH FORCES. THE FORWARD SYSTEM TECHNICAL ARRANGEMENT
OF 1962 MADE VERY CLEAR WHAT THE TURKISH FORCES WERE GETTING

IN THE WAY OF CIRCUITS AND THAT MATERIALS AND EQUIPMENT WOULD BE PROVIDED PURSUANT TO THE AID TO TURKEY AGREEMENT. IT HAD ALWAYS BEEN CLEAR THAT TURKISH COMMUNICATIONS NEEDS WERE TO BE SATISFIED FROM NATIONAL RESOURCES AVAILABLE TO TURKEY, INCLUDING MAP. IF GOT CHOSE TO GIVE PRIORITY TO COMMUNICATIONS

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WITHIN MAP OR USING NATIONAL FUNDS, U.S. WOULD HAVE NO PROBLEM WITH THAT DECISION. BUT THERE WAS NO POSSIBILITY OF U.S. FUNDS FOR TURKISH COMMUNICATIONS OUTSIDE MAP OR ADDITIONAL AND UNFORSEEN MAP FUNDS FOR THAT PURPOSE.

8. TURKISH CHAIRMAN REPEATED HIS ARGUMENTS REGARDING DCA APPLICABILITY TO ALL U.S. INSTALLATIONS AND ACTIVITIES IN TURKEY AND CONCEPT THAT JOINT OPERATIONS AND USE APPLIED TO FACILITIES AS WELL AS COMMON DEFENSE INSTALLATIONS. HE SAID TERMS "COMMON DEFENSE INSTALLATIONS" AND "INSTALLATIONS" USED INTERCHANGEABLY IN DCA AND IAS AND THAT INSTALLATIONS COULD NOT BE DEFINED TOO NARROWLY AS BEING GEOGRAPHICAL SITES ONLY. OT TURKS, COMMUNICATIONS FACILITIES WERE TO BE CONSIDERED JUST AS MUCH INSTALLATIONS AS CDIS. TURKS SAID THEY HAD NOT AS YET DETERMINED JUST WHAT THEIR COMMUNICATIONS REQUIREMENTS WERE BUT MAINTAINED THAT THESE SHOULD BE KEP IN MIND IN PREPARATION C&E ANNEXES. THEY SUGGESSED TGS COULD PREPARE LIST OF DESIDERATA TO PRESENT TO U.S. AT PLENARY. QUESTION OF FINANCING TURKISH NEEDS COULD BE DEALT WITH LATER.

9. U.S. CHAIRMAN DEMURRED AT RECEIVING TGS LIST BECAUSE IT CLEAR THAT TO TURKS, HIS RECEIPT OF LIST WOULD INDICATE U.S. ACCEPTANCE OF PRINCIPLE THAT JOINT USE EXTENDED TO COMMUNICATIONS FACILITIES. HE SUGGESTED THAT TGS LIST BE SUBMITTED TO JUSMMAT AS PART OF ANNUAL REVIEW OF MAP PRIORITIES.

10 . TURKISH CHAIRMAN TEMPORARILY DROPPED IDEA OF WHIS LIST AND ASKED THAT U.S. RECONSIDER HIS ARGUMENTS ON JOINT USE PRINCIPLE. HE CHARACTERIZED ISSUE AS VERY OPEN AND SAID HE EXPECTED TO HAVE ADDITIONAL RATIONALE IN SUPPORT HIS POSITION TO PRESENT AT NEXT IA MEETING.

11. U.S. CHAIRMAN STATED THAT HE DID NOT REALLY REGARD JOINT USE ISSUE AS OPEN SINCE U.S. POSITION FIRM AND CLEARLY SUPPORTED BY DCA. HOWEVER HE WOULD NOT REFUSE TO LISTEN IF TURKISH CHAIRMAN CHOSE TO BRING UP ANY MATTERS INCLUDING THIS ONE. HE POINTED OUT THAT GOT-USG COMMON DEFENSE RELATIONSHIP NOT QUID PRO QUO; TURKEY DID NOT GIVE U.S. BASE RIGHTS IN RETURN FOR MAP. RECENTLY HIGH RANKING TURKISH OFFICIAL HAD TOLD HIM THAT TURKEY WOULD BE INSULTED BY SUCH A SUGGESTION. U.S. STOOD BY JOINT OPERATION AND USE PRINCIPLE

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FOR DCIS AS EXPRESSED IN DCA. IAS WERE TO DEFINE AND DELIMIT
EXTENT OF U.S. ACTIVITIES IN THE COMMON DEFENSE IN TURKEY
UNDER DCA, ACTIVITIES IN WHICH DCA GAVE TURKS RIGHT TO
PARTICIPATE AT CDIS ON JOINT BASIS TO FULFILL THE PURPOSES
AND MISSIONS SET FORTH IN DCA AND IAS. PURPOSE OF NEGOTIATIONS
WAS NOT TO PROVIDE BASIS FOR U.S. TO MEET GOT MATERIAL
REQUIREMENTS.

12. AGREEMENT REACHED TO CONTINUE DISCUSSION OF C&E AT IA
MEETING NEXT WEEK.
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